

# **Borough of Glendon, Northampton County Annex**

## **Hazard Mitigation Plan Points-of-Contact**

### **Primary:**

Beth Young  
Secretary  
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### **Alternate:**

Donna Breidinger  
Council President  
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## **Municipal Profile**

Glendon Borough is located in the southeastern part of Northampton County. It encompasses an area of approximately 0.6 square miles, and has a population of 440 (2010 Census). The borough is bordered by Williams Township to the south and east, Easton to the north, West Easton to the northwest, and Palmer Township and Wilson Borough to the west.

The Lehigh River forms the borough's western edge, separating it from West Easton and Palmer Township.

Interstate 78 passes through the middle of the borough, but does not have an interchange within the borough's borders. Island Park Road and Main Street follow the Lehigh River along the western edge of the borough. Berger Road enters the borough in the southeast corner, serves as the eastern border for slightly less than half of the borough, and then travels west to the intersection of Island Park Road and Main Street.

## Municipal Participation

1. Identify municipal stakeholders to be involved in the planning process such as, floodplain administrator, public works, emergency management, engineers, planners, etc., and include their specific role in the process.

Mindy McAllister, Mayor Role: Coordinator	Amy Weisenberger-Caswell, Councilperson Role: Help coordinate
Donna Breidinger, Council President Role: Help coordinate	Beth Young, Secretary Role: Help coordinate
Michael Veres, Council Vice-President Role: Help coordinate	T&M, Engineer Role:

2. Identify community stakeholders such as; neighborhood groups, religious groups, major employers / businesses, etc., that will be informed and / or involved in the planning process and describe how they will be involved.

ProcessFlo	Email
Ward Trucking	Neighborhood Watch
Dhollandia	

3. Describe how the public **will be engaged** in the current planning process (examples, newsletters, social media, etc.), **and how they were engaged** since the 2018 Hazard Mitigation Plan.

Current: Newsletters, Social Media, See Question #2

Past: Same

## Compliance with the National Flood Insurance Program (NFIP)

Topic	Identify source of information if different from the one listed.	Additional Comments
<b>1. Staff Resources</b>		
Is the Community Floodplain Administrator (FPA) or NFIP Coordinator certified?	Community FPA	No
Is floodplain management an auxiliary function?	Community FPA	Yes
Provide an explanation of NFIP administration services (e.g., permit review, GIS, education or outreach, inspections, engineering capability)	Community FPA	Permit review – 3 <sup>rd</sup> party, zoning officer
What are the barriers to running an effective NFIP program in the community, if any?	Community FPA	Population less than 400
<b>2. Compliance History</b>		
Is the community in good standing with the NFIP?	State NFIP Coordinator, FEMA NFIP Specialist, or community records	Yes
Are there any outstanding compliance issues (i.e., current violations)?		No
When was the most recent Community Assistance Visits (CAV) or Community Assistance Contact (CAC)?		Unsure
Is a CAV or CAC scheduled or needed?		No
<b>3. Regulation</b>		
When did the community enter the NFIP?	NFIP Community Status Book	11/15/1974
Are the Flood Insurance Rate Maps (FIRMs) digital or paper? How are residents assisted with mapping?	Community FPA	Paper
Do floodplain regulations meet or exceed FEMA or State minimum requirements? If so, in what ways?	Community FPA	Yes
Describe the permitting process	Community FPA, State, FEMA NFIP	Our zoning officer, etc.
<b>4. Insurance Summary</b>		
How many NFIP policies are in the community? What is the total premium and coverage?	State NFIP Coordinator or FEMA NFIP Specialist	As of 9/22/2023 – 5 policies & \$2,790 in premiums
How many claims have been paid in the community? What is the total amount of paid claims? How many substantial damage claims have there been?	FEMA NFIP or Insurance Specialist	As of 9/22/2023 – 0 claims & \$0 paid to claims
How many structures are exposed to flood risk within the community?	Community FPA or GIS Analyst	Several around Front and 2 <sup>nd</sup> Streets
Describe any areas of flood risk with limited NFIP policy coverage	Community FPA or FEMA Insurance Specialist	N/A

## Compliance with the National Flood Insurance Program (NFIP) – continued

5. Community Rating System (CRS)		
Does the community participate in CRS?	Community FPA, State, or FEMA NFIP	No
If so, what is the community's CRS Class Ranking?	Flood Insurance Manual ( <a href="http://www.fema.gov/floodinsurancemanual.gov">http://www.fema.gov/floodinsurancemanual.gov</a> )	N/A
What categories and activities provide CRS points and how can the Class be improved?		N/A
Does the plan include CRS planning requirements?	Community FPA, FEMA CRS Coordinator, or ISO representative	N/A

## Community Assets

Community assets are defined to include anything that is important to the character as well as the function of a community, and can be described in four categories, they are; people, economy, natural environment and built environment. Please identify the community assets and location under each category.

### 1. People

- ✦ Concentrations of vulnerable populations such as the elderly, physically or mentally disabled, non-English speaking, and the medically or chemically dependent.

No concentrations.

- ✦ Types of visiting populations where large numbers of people are concentrated such as visitors for special events and students.

None

### 2. Economy

- ✦ Major employers, primary economic sectors such as agriculture and commercial centers where losses would have a severe impact on the community.

None

### 3. Natural Environment

- ✦ Those areas / features that can provide protective functions that reduce the magnitude of hazard events such as, wetlands or riparian areas, and other environmental features important to protect.

None

### 4. Built Environment

- ✦ Existing structures such as, concentrations of buildings that may be more vulnerable to hazards based on location, age, construction type and / or condition of use.

Areas around Front & 2<sup>nd</sup> Streets

- ✦ Infrastructure systems such as water and wastewater facilities, power utilities, transportation systems, communication systems, energy pipelines and storage.

None

- ✦ High potential loss facilities such as, dams, locations that house hazardous materials, military and / or civilian defense installations.

None

**Community Assets – *continued***

- ✦ Critical facilities such as, hospitals, medical facilities, police and fires stations, emergency operations centers, shelters, schools and airports / heliports.

None

- ✦ Cultural / historical resources such as, museums, parks, stadiums, etc.

None

## Capability Assessment

Capability	✓ Regulatory ✓ Tools ✓ Programs	Status			Department / Agency Responsible	Effect on Hazard Loss Reduction: -Supports -Neutral -Hinders	Change since 2018 Plan? + Positive - Negative	Has the 2018 Plan been integrated into the Regulatory Tool/Program ? If so, how?	How can these capabilities be expanded and improved to reduce risk?	Additional Comments
		In Place	Date Adopted or Updated	Under Development						
1. Planning & Regulatory	Comprehensive Plan									
	Capital Improvement Plan			X						None
	Economic Development Plan			X						None
	Continuity of Operations Plan			X						
	Stormwater Management Plan / Ordinance	X								
	Open Space Management Plan (or Parks/Rec., Greenways Plan)	X								None
	Natural Resource Protection Plan	X								
	Transportation Plan									None
	Historic Preservation Plan	No								
	Floodplain Management Plan	X								
	Farmland Preservation	No								No farmland
	Evacuation Plan			X						
	Disaster Recovery Plan			X						
	Hazard Mitigation Plan	X	11/2018					N/A		
	Emergency Operations Plan	X	3/2023							
	Zoning Regulations	X								
	Floodplain Regulations	X								
	NFIP Participation	X								
Building Code	X									
Fire Code	X									
Other										

**Capability Assessment – continued**

Capability	✓ Staff ✓ Personnel ✓ Resources			Department / Agency	Change since 2018 Plan? + Positive - Negative	How can these capabilities be expanded and improved to reduce risk?	Additional Comments
		Yes	No				
2. Administrative & Technology	Planners (with land use / land development knowledge)		X		No		
	Planners or engineers (with natural and / or human caused hazards knowledge)		X		No		
	Engineers or professionals trained in building and / or infrastructure construction practices (including building inspectors)	X		Keycodes	Yes		
	Emergency Manager	X		Mayor	No		
	Floodplain administrator / manager		X		No		
	Land surveyors		X		No		
	Staff familiar with the hazards of the community	X		Council	No		
	Personnel skilled in Geographical Information Systems (GIS) and / or FEMA's HAZUS program		X		No		
	Grant writers or fiscal staff to handle large / complex grants		X		-		
Other						We are a small borough; people and resources are limited	



**Capability Assessment – continued**

Capability		Yes	No	Department / Agency	Change since 2018 Plan? + Positive - Negative	How can these capabilities be expanded and improved to reduce risk?	Additional Comments
<b>3. Financial Resources</b>	Capital improvement programming		X				
	Community Development Block Grants (CDBG)	X					Helped with Borough Hall improvement.
	Special purposes taxes		X				
	Gas / Electricity utility fees		X				
	Water / Sewer fees		X				
	Stormwater utility fees		X				
	Development impact fees		X				
	General obligation, revenue, and / or special tax bonds		X				
	Partnering arrangements or intergovernmental agreements		X				
Other							

Capability	<ul style="list-style-type: none"> <li>✓ Program</li> <li>✓ Organization</li> </ul>	Yes	No	Department / Agency	Change since 2018 Plan? + Positive - Negative	How can these capabilities be expanded and improved to reduce risk?	Additional Comments
<b>4. Education &amp; Outreach</b>	Firewise Communities Certification		X				
	StormReady Certification		X				
	Natural disaster or safety-related school programs		X				
	Ongoing public education or information programs such as, responsible water use, fire safety, household preparedness, and environmental education.	X			None		Some through newsletters
	Public-private partnership initiatives addressing disaster related issues.			X			
	Local citizen groups or non-profit organizations focused on environmental protection, emergency preparedness, access and functional needs populations, etc.			X			
	Other						

**Capability Assessment – continued**

Capability		Degree of Capability			Change since the 2018 Hazard Mitigation Plan? If so, how?	Additional Comments
		Limited	Moderate	High		
5. Self – Assessment	Planning and Regulatory		X			
	Administrative and Technical		X			
	Financial	X				
	Education and Outreach	X				

**Known or Anticipated Future Development / Redevelopment**

Development / Property Name	Type of Development	Number of Structures	Location	Known Hazard Zone	Description / Status
Lots on Hilton Street Nothing planned at this time	Unknown at this time	Unknown	Hilton Street	No	This is the only possible area left to develop.

**Natural & Non-Natural Event History Specific to Borough of Glendon**

Type of Event and Date(s)	FEMA Disaster # (if applicable)	Local Damage(s) or Loss(es)
COVID-19 Pandemic – March, 2020	DR-4506-PA	Emergency Protective measures to combat COVID-19 Pandemic.
Remnants of Hurricane Ida – August, 2022	DR-4618-PA	Assistance to eligible individuals and families affected by this disaster.

## 2018 Municipal Action Plan Status

Existing Mitigation Action (from 2018 Hazard Mitigation Plan)	Status					Additional Comments
	No Progress / Unknown	In Progress	Continuous	Completed	Discontinued	
1 Retrofit structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Phase 1: Identify appropriate candidates for retrofitting based on cost-effectiveness versus relocation. Phase 2: Where retrofitting is determined to be a viable option, work with property owners toward implementation of that action based on available funding from FEMA and local match availability.	X					No change
2 Purchase, or relocate structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Phase 1: Identify appropriate candidates for relocation based on cost effectiveness versus retrofitting. Phase 2: Where relocation is determined to be a viable option, work with property owners toward implementation of that action based on available funding from FEMA and local match availability.	X					No change
3 Maintain compliance with and good standing in the NFIP including adoption and enforcement of floodplain management requirements (e.g. regulating all new and substantially improved construction in Special Hazard Flood Areas), floodplain identification and mapping, and flood insurance outreach to the Community. Further, continue to meet and/or exceed the minimum NFIP standards and criteria through the following NFIP- related continued compliance actions identified below.	X					No change
4 Conduct and facilitate community and public education and outreach for residents and businesses to include, but not be limited to, the following to promote and effect natural hazard risk reduction: Provide and maintain links to the HMP website, and regularly post notices on the County/municipal homepage(s) referencing the HMP webpages. Prepare and distribute informational letters to flood vulnerable property owners and neighborhood associations, explaining the availability of mitigation grant funding to mitigate their properties, and instructing them on how they can learn more and implement mitigation. Use email notification systems and newsletters to better educate the public on flood insurance, the availability of mitigation grant funding, and personal natural hazard risk reduction measures. Work with neighborhood associations, civic and business groups to disseminate information on flood insurance and the availability of mitigation grant funding.	X					No change

**2018 Municipal Action Plan Status – continued**

	Existing Mitigation Action (from 2018 Hazard Mitigation Plan)	Status					Additional Comments
		No Progress / Unknown	In Progress	Continuous	Completed	Discontinued	
5	Begin and/or continue the process to adopt higher regulatory standards to manage flood risk (i.e. increased freeboard, cumulative substantial damage/improvements) and sinkhole risk (e.g. carbonate bedrock standards).	X					No change
6	Determine if a Community Assistance Visit (CAV) or Community Assistance Contact (CAC) is needed, and schedule if needed.	X					No change
7	Have designated NFIP Floodplain Administrator (FPA) become a Certified Floodplain Manager through the ASFPM and/or pursue relevant continuing education training such as FEMA Benefit Cost Analysis.	X					No change
8	Participate in the Community Rating System (CRS) to further manage flood risk and reduce flood insurance premiums for NFIP policyholders. This shall start with the submission to FEMA-DHS of a Letter of Intent to join CRS, followed by the completion and submission of an application to the program once the community's current compliance with the NFIP is established.	X					No change
9	Obtain and archive elevation certificates for NFIP compliance.	X					No change
10	Continue to support the implementation, monitoring, maintenance, and updating of this Plan, as defined in Section 7.0.	X					No change
11	Complete the ongoing updates of the Comprehensive Emergency Management Plans.	X					No change
12	Create/enhance/maintain mutual aid agreements with neighboring communities for continuity of operations.	X					No change
13	Develop and maintain capabilities to process FEMA/PEMA paperwork after disasters; qualified damage assessment personnel – Improve post-disaster capabilities – damage assessment; FEMA/PEMA paperwork compilation, submissions, record keeping.	X					No change
14	Work with regional agencies (i.e. County and PEMA) to help develop damage assessment capabilities at the local level through such things as training programs, certification of qualified individuals (e.g. code officials, floodplain managers, engineers).	X					No change

**Notes:**

1. Actions not carried through to the 2023 Action Plan are so noted.
2. To maintain National Flood Insurance Program (NFIP) compliance, actions related to the NFIP were carried through to the 2023 Action Plan even if identified by the municipality as completed.

## 2023 Mitigation Action Plan

Mitigation Action		Mitigation Action Category	Mitigation Technique Category	Hazard(s) Addressed	Priority (H / M / L)	Estimated Cost	Potential Funding	Lead Agency / Department	Implementation Schedule	Applies to New and / or Existing Structures
1	Retrofit structures located in hazard-prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Phase 1: Identify appropriate candidates for retrofitting based on cost-effectiveness versus relocation. Phase 2: Where retrofitting is determined to be a viable option, work with property owners toward implementation of that action based on available funding from FEMA and local match availability.	1	Structure & Infrastructure	Flood	Medium - High	High	FEMA Mitigation Grant Programs and local budget (or property owner) for cost share	Municipality (via Municipal Engineer/NFIP Floodplain Administrator) w/ support from PEMA, FEMA	Long-term (depending on funding)	Existing
2	Purchase, or relocate structures located in hazard- prone areas to protect structures from future damage, with repetitive loss and severe repetitive loss properties as priority. Phase 1: Identify appropriate candidates for relocation based on cost-effectiveness versus retrofitting. Phase 2: Where relocation is determined to be a viable option, work with property owners toward implementation of that action based on available funding from FEMA and local match availability.	1	Structure & Infrastructure	Flood	Medium - High	High	FEMA Mitigation Grant Programs and local budget (or property owner) for cost share	Municipality (via Municipal Engineer/NFIP Floodplain Administrator) w/ support from PEMA, FEMA	Long-term (depending on funding)	Existing

**2023 Mitigation Action Plan – continued**

Mitigation Action		Mitigation Action Category	Mitigation Technique Category	Hazard(s) Addressed	Priority (H / M / L)	Estimated Cost	Potential Funding	Lead Agency / Department	Implementation Schedule	Applies to New and / or Existing Structures
3	Maintain compliance with and good standing in the NFIP including adoption and enforcement of floodplain management requirements (e.g. regulating all new and substantially improved construction in Special Hazard Flood Areas), floodplain identification and mapping, and flood insurance outreach to the Community. Further, continue to meet and/or exceed the minimum NFIP standards and criteria through the following NFIP- related continued compliance actions identified below.	3	Local plans & Regulations	Flood	High	Low - Medium	Municipal Budget	Municipality (via Municipal Engineer/NFIP Floodplain Administrator) w/ support from PEMA, ISO FEMA	Ongoing	New & Existing

**2023 Mitigation Action Plan – continued**

	<b>Mitigation Action</b>	<b>Mitigation Action Category</b>	<b>Mitigation Technique Category</b>	<b>Hazard(s) Addressed</b>	<b>Priority (H / M / L)</b>	<b>Estimated Cost</b>	<b>Potential Funding</b>	<b>Lead Agency / Department</b>	<b>Implementation Schedule</b>	<b>Applies to New and / or Existing Structures</b>
4	<p>Conduct and facilitate community and public education and outreach for residents and businesses to include, but not be limited to, the following to promote and effect natural hazard risk reduction:                      Provide and maintain links to the HMP website, and regularly post notices on the County/municipal homepage(s) referencing the HMP webpages. Prepare and distribute informational letters to flood vulnerable property owners and neighborhood associations, explaining the availability of mitigation grant funding to mitigate their properties, and instructing them on how they can learn more and implement mitigation. Use email notification systems and newsletters to better educate the public on flood insurance, the availability of mitigation grant funding, and personal natural hazard risk reduction measures. Work with neighborhood associations, civic and business groups to disseminate information on flood insurance and the availability of mitigation grant funding.</p>	4	Education & Awareness	All Hazards	High	Low-Medium	Municipal Budget	Municipality w/ support from Planning Partners, PEMA, FEMA	Short-term	N/A

**2023 Mitigation Action Plan – continued**

Mitigation Action		Mitigation Action Category	Mitigation Technique Category	Hazard(s) Addressed	Priority (H / M / L)	Estimated Cost	Potential Funding	Lead Agency / Department	Implementation Schedule	Applies to New and / or Existing Structures
5	Begin and/or continue the process to adopt higher regulatory standards to manage flood risk (i.e. increased freeboard, cumulative substantial damage/improvements) and sinkhole risk (e.g. carbonate bedrock standards).	5	Local plans & Regulations	Flood; Subsidence/ Sinkholes	High	Low	Municipal Budget	Municipality (via Municipal Engineer/NFIP Floodplain Administrator) w/ support from PEMA, FEMA	Short-term	New & Existing
6	Determine if a Community Assistance Visit (CAV) or Community Assistance Contact (CAC) is needed, and schedule if needed.	3	Local plans & Regulations	Flood	Medium	Low	Municipal Budget	NFIP Floodplain Administrator w/ support from PA DEP, PEMA, FEMA	Short-term	N/A
7	Have designated NFIP Floodplain Administrator (FPA) become a Certified Floodplain Manager through the ASFPM and/or pursue relevant continuing education training such as FEMA Benefit-Cost Analysis.	6	Local plans & Regulations	Flood	High	Low	Municipal Budget	NFIP Floodplain Administrator	Short-term (depending on funding)	N/A



**2023 Mitigation Action Plan – continued**

Mitigation Action		Mitigation Action Category	Mitigation Technique Category	Hazard(s) Addressed	Priority (H / M / L)	Estimated Cost	Potential Funding	Lead Agency / Department	Implementation Schedule	Applies to New and / or Existing Structures
8	Participate in the Community Rating System (CRS) to further manage flood risk and reduce flood insurance premiums for NFIP policyholders. This shall start with the submission to FEMA-DHS of a Letter of Intent to join CRS, followed by the completion and submission of an application to the program once the community's current compliance with the NFIP is established.	7	Local plans & Regulations	Flood	Medium	Low	Municipal Budget	NFIP Floodplain Administrator w/ support from PA DEP, PEMA, FEMA	Short-term	N/A
9	Obtain and archive elevation certificates for NFIP compliance.	8	Local plans & Regulations	Flood, Windstorm/ Tornado, Winter Storm	High	Low	Municipal Budget	NFIP Floodplain Administrator	Ongoing	N/A
10	Continue to support the implementation, monitoring, maintenance, and updating of this Plan.	9	All Categories	All Hazards	High	Low – High (for 5-year update)	Municipal Budget, possibly FEMA Mitigation Grant Funding for 5-year update	Municipality (via mitigation planning point of contacts) w/ support from Planning Partners (through their Points of Contact), PEMA	Ongoing	New & Existing
11	Complete the ongoing updates of the Comprehensive Emergency Management Plans.	10	Local plans & Regulations	All Hazards	High	Low	Municipal Budget	Municipality with support from PEMA	Ongoing	New & Existing

**2023 Mitigation Action Plan – continued**

Mitigation Action		Mitigation Action Category	Mitigation Technique Category	Hazard(s) Addressed	Priority (H / M / L)	Estimated Cost	Potential Funding	Lead Agency / Department	Implementation Schedule	Applies to New and / or Existing Structures
12	Create/enhance/maintain mutual aid agreements with neighboring communities for continuity of operations.	11	All Categories	All Hazards	High	Low	Municipal Budget	Municipality w/ support from surrounding municipalities and County	Ongoing	New & Existing
13	Develop and maintain capabilities to process FEMA/PEMA paperwork after disasters; qualified damage assessment personnel – Improve post-disaster capabilities – damage assessment; FEMA/PEMA paperwork compilation, submissions, record keeping.	12	Education & Awareness	All Hazards	Medium	Medium	Municipal Budget	Municipality w/ support from County, PEMA, FEMA	Short-term	N/A
14	Work with regional agencies (i.e. County and PEMA) to help develop damage assessment capabilities at the local level through such things as training programs, certification of qualified individuals (e.g. code officials, floodplain managers, engineers).	13	Education & Awareness	All Hazards	Medium	Medium	Municipal Budget, FEMA HMA grant programs	Municipality w/ support from County, PEMA	Short-, long-term (depending on funding)	N/A

**Notes:**

**Estimated Costs:**

- Where actual project costs have been reasonable estimated: Low = < \$10,000; Medium = \$10,000 to \$100,000; High = > \$100,000; -  
Where actual project costs cannot reasonably be established at this time:
  - Low** = Possible to fund under existing budget. Project is part of, or can be part of an existing on-going program.
  - Medium** = Could budget for under existing work plan, but would require a reapportionment of the budget or a budget amendment, or the cost of the project would have to be spread over multiple years.
  - High** = Would require an increase in revenue via an alternative source (i.e., bonds, grants, fee increases) to implement. Existing funding levels are not adequate to cover the costs of the proposed project.

**Potential Funding (FEMA HMA):**

- **BRIC** = Building Resilient Infrastructure and Communities
- **FMA** = Flood Mitigation Assistance Grant Program
- **HMGP** = Hazard Mitigation Grant Program
- **HSGP** = Homeland Security Grant Program
- **EMPG** = Emergency Management Performance Grant

**Implementation Schedule:**

- **Short Term** = 1 to 5 years
- **Long Term** = 5 years or greater
- **DOF** = Depending on Funding

**Applies to New and/or Existing Structures:**

- **N/A** = Not Applicable